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Restructuring across borders

Cayman Islands

Corporate restructuring and insolvency procedures | January 2024

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Contents

Introduction

When a corporate borrower faces financial difficulties in the Cayman Islands, there are a variety of restructuring and insolvency options available.

Insolvency and restructuring procedures in the Cayman Islands are primarily governed by the Companies Act (2023 Revision). (the **Companies Act**) and the Companies Winding Up Rules (2023). A number of other enactments may also be relevant, including, the Insolvency Practitioners' Regulations 2023 (as amended) and the Foreign Bankruptcy Proceedings (International Cooperation) Rules 2018.

The Financial Services Division of the Grand Court of the Cayman Islands (the **Court**) is responsible for handling corporate insolvency and restructuring proceedings in the Cayman Islands.

From a creditor's perspective, the choice of procedure will depend on whether the debtor has granted security.

If security has been granted, receivership may be the most appropriate choice. Receivership may be classified as a self-help remedy for secured creditors and, as a matter of Cayman Islands law, (with the exception of registered land) is governed exclusively by the terms of the security document(s) and the common law. Cayman Islands insolvency law is very creditor friendly and will not prevent a secured creditor from enforcing its security in accordance with its terms.

Overall, the choice of procedure will depend on whether there is a business to be rescued. If so, an informal bank rescue or workout outside of any of the formal insolvency or restructuring procedures may be appropriate (ie the restructuring of the company on an informal, consensual basis by agreement between the company and its principal lenders and/or other creditors). Alternatively, a restructuring or rescue may be conducted via a formal scheme of arrangement (potentially in tandem with provisional liquidation proceedings).

If the company has no realistic chance of being rescued, it may be more appropriate to put the company into liquidation, and for a liquidator to realise the assets (which may include selling operating businesses or subsidiaries) and to distribute the proceeds to creditors and, if relevant, shareholders.

The four principal restructuring and insolvency regimes for companies under Cayman Islands law are:

– receivership;

– appointment of restructuring officers;

– scheme of arrangement; and

– liquidation (including provisional liquidation), also known as winding-up.

Enforcement of security

The main forms of security used in practice under Cayman Islands law are:

– legal and equitable mortgages;

– fixed and floating charges; and

– legal and equitable assignments.

For creditors who have taken security, it is possible to enforce certain security rights without a Court order (or, depending on the circumstances, the appointment of a receiver). The appropriate method of enforcement will depend on the type of security granted and the particular case in question.

Cayman Islands law recognises the concepts of a trust and a security power of attorney and it is possible to utilise a trust or a security power of attorney as a form of security.

Receivership

Receivership is essentially a self-help remedy available to secured creditors. It is not a collective insolvency procedure but a method by which a secured creditor can enforce its security, realise the assets secured and obtain repayment of the debt outstanding. The receiver appointed acts principally in the interests of his appointor and not for the general body of creditors.

A receiver may be appointed by the secured creditor in accordance with the terms of the security document pursuant to which the appointment is to be made and without an order of the Court.

The powers granted to a receiver are derived from the security document(s) pursuant to which they are appointed. The powers are usually wide and should generally enable them to do all things necessary to realise the secured property for the benefit of the secured creditor.

Receiverships in the Cayman Islands are (with the exception of registered land) governed exclusively by the terms of the security document(s) and the common law. Other than the Registered Land Act (2018 Revision), which contains provisions in respect of the appointment of receivers in relation to registered land, there are no legislative provisions governing receiverships.

Schemes of arrangement

Schemes of arrangement involve a compromise or arrangement between a company and its creditors or members (or any class of them). In an insolvency or potential insolvency situation, schemes are principally used to: (i) restructure the company's debts when the company is in financial difficulties, with a view to the company continuing its operations; or (ii) reach a compromise with creditors following commencement of liquidation (the scheme being used as the mechanism for making distributions in the liquidation).

No protection from creditor action is afforded if a scheme of arrangement is used outside of liquidation or the restructuring officer regime. In the restructuring context, if a moratorium is likely to be beneficial, consideration should be given to a scheme of arrangement being used in conjunction with the appointment of a restructuring officer (see further below).

A scheme may be initiated, on application to the Court, by the company itself (acting through its restructuring officer, directors or a suitably authorised liquidator or provisional liquidator), or any creditor or member. Detailed scheme proposals will be put to the company's creditors and/or members. The terms of the scheme will vary from case to case; it is essentially a commercial deal between the company and its creditors and/or members. A scheme could, for example, vary the contractual rights of creditors including the amounts owed to them, the repayment dates or the methodology for determining their claims, and/or involve a complete write-off of debt and/or a debt for equity swap.

Where there are different classes of creditors or members involved, each class is required to hold separate meetings to vote on the scheme proposals. In the case of a compromise with creditors, the scheme will be approved by the company's creditors if a majority (ie over 50%) in number, representing 75% in value of each class of creditors, present and attending, either in person or by proxy, vote in favour of the scheme.

In the case of a compromise with members, the scheme will be approved by the company's members if 75% in value of each class of member, present and attending, either in person or by proxy, vote in favour of the scheme.

Once approved, the scheme will be required to be sanctioned by the Court and delivered to the Registrar of Companies to become binding on all affected parties, regardless of whether and how they voted at the class meetings. Essentially, the Court will sanction a scheme where the statutory provisions have been complied with and the arrangement is one that an intelligent and honest man, acting in respect of his interests, might reasonably approve.

Provisional liquidation

A provisional liquidator may be appointed to preserve a company's assets or prevent mismanagement (effectively to hold the ring and to maintain the status quo) pending the hearing of the winding-up petition and the appointment of liquidators.

On the appointment of a provisional liquidator, a moratorium on unsecured creditor action arises as no action or proceeding can be commenced or continued against the company or its assets without leave of the Court. Note there is no stay on the enforcement of security by secured creditors.

Depending on the grounds for the appointment of provisional liquidators, provisional liquidation may be commenced by an application to the Court by: (i) a creditor (including a contingent or prospective creditor); (ii) a contributory (in essence, a shareholder); or (iii) the company by its directors (subject to any restrictions contained in the company's articles of association on directors' ability to present a winding up petition, and / or express requirements for shareholder resolution).

Following recent legislative reform and the introduction of the restructuring officer regime (discussed below), there are no longer any specific statutory provisions to enable provisional liquidation to be used as a restructuring proceeding. However, there is a statutory provision which provides for the appointment of provisional liquidators if the Court considers it appropriate to do so. Once appointed, provisional liquidators can still promote a restructuring, subject to the specific circumstances of the company and the powers granted to them by the Court.

Restructuring Officer Regime

The restructuring officer regime came into effect on 31 August 2022, and among other changes to Cayman Islands restructuring law, it provides debtors with the ability to apply to the Court for the appointment of restructuring officers for the purposes of facilitating a restructuring. The restructuring officer regime serves as a replacement for the specific statutory provisions that previously allowed provisional liquidation to be used as a restructuring tool although provisional liquidators can still promote a restructuring in appropriate circumstances.

An application for the appointment of a restructuring officer can be made by a company acting by its directors, without a resolution of its members or an express power in its articles of association.

In order to appoint restructuring officers, the Court must be satisfied that: (i) the company is or is likely to become unable to pay its debts (there must be credible evidence from the debtor or some other independent source as to the debtor's financial position); (ii) the debtor intends to present a restructuring proposal to creditors or any class thereof (there must be credible evidence of a rational restructuring proposal which has reasonable prospects of success); and (iii) that the proposal has attracted or will potentially attract the support of a majority of creditors as a more favourable commercial alternative to a winding-up of the company.

The Court has broad powers in conducting restructuring officer proceedings (including in relation to the powers granted to restructuring officers) and may adopt a flexible approach, including allowing the company's existing management to remain in control of the company's affairs subject to the restructuring officers' supervision.

Importantly, the new regime provides for a new stand-alone global restructuring stay on unsecured creditor action outside of the winding up procedure, thus removing the need to file a winding up petition in order to obtain a stay on creditor action.

The restructuring stay arises immediately upon filing of the application (similar to a US Chapter 11 or English administration stay) as opposed to becoming effective upon the appointment of the restructuring officer.

As a matter of Cayman Islands law, the new restructuring stay has extraterritorial effect, with the new regime also including provisions that provide for the potential to compromise English law governed debt by way of a Cayman Islands scheme of arrangement.

How the restructuring is implemented remains flexible and could involve a consensual deal with creditors, a Cayman Islands scheme of arrangement or a restructuring proceeding in another jurisdiction (for example, a US Chapter 11 or an English or Hong Kong scheme of arrangement).

However, the new restructuring moratorium does not change important creditor protections under Cayman Islands law, and there continues to be no stay in any Cayman Islands insolvency or restructuring proceeding on the enforcement of security by secured creditors.

Liquidation

Liquidation (or winding-up) is the dissolution procedure for companies under Cayman Islands law. Liquidation can take one of two forms:

– voluntary liquidation (with and without the supervision of the Court); or

– official liquidation (winding-up by the Court).

Voluntary liquidation

A voluntary liquidation is generally commenced by a members' special resolution at an extraordinary general meeting, during which one or more liquidators are required to be appointed for the purpose of winding up the company's affairs and distributing the company's assets. A voluntary liquidation may also commence automatically on a specified date or the happening of a specified event pursuant to any express terms to that effect in a company's articles of association.

A voluntary liquidator must apply to the Court for an order that the liquidation proceed under the supervision of the Court unless all of the directors of the company in question sign a declaration of solvency (in the prescribed form) within 28 days of the commencement of the liquidation. The declaration of solvency must confirm that a full enquiry into the company's affairs has been made and that, to the best of the directors' knowledge and belief, the company will be able to pay its debts in full together with interest within a period not exceeding 12 months from the commencement of the liquidation. The voluntary liquidator, any creditor or contributory may also make an application for the liquidation to continue under the Court's supervision even where a declaration of solvency has been made by the directors.

Criminal and/or civil sanctions may be applied against any director who knowingly makes a declaration of solvency without having reasonable grounds for believing that the company is in fact able to pay its debts in full.

No specific qualifications are required to serve as a voluntary liquidator. There is no automatic moratorium from creditor action in a voluntary liquidation because a company in voluntary liquidation ought to be solvent.

When a voluntary liquidation is brought under the supervision of the Court, it will continue as if it were an official liquidation and the requirements of an official liquidation (including the requirements as to the qualifications and independence of the liquidator) will apply.

Official liquidation

Any creditor (including a contingent or prospective creditor) or any contributory may present a petition to the Court for a compulsory winding-up of the company. Directors may present a winding-up petition on behalf of the company but only: (i) with a resolution of the company's shareholders; or (ii) if specifically permitted to do so by the company's articles of association. The Court has the discretion to make a winding up order in a number of specified circumstances, including, among others, where it is proven that the company is unable to pay its debts (while the statutory test is not "unable to pay its debts as they fall due" the Cayman Islands Court of Appeal has held that a cash flow test, as a test of commercial insolvency, includes an element of futurity), or where the Court is of the opinion that it is just and equitable that the company should be wound up (balance sheet insolvency can be used as a ground to wind a company up on the just and equitable basis).

Where a winding-up order is made all transfers of shares or alteration in the status of the company's shareholders and all dispositions of the company's property made between the date of presentation of the petition and the order for winding-up (and following the order for winding-up) are void unless the Court otherwise directs.

Once the winding-up order has been made no action or proceeding can be commenced or continued against the company or its assets without leave of the Court. However, there is no stay on the enforcement of security by secured creditors.

Regardless of whether the liquidation is a voluntary liquidation or an official liquidation, the liquidator's role is to wind up the affairs of the company, realise the assets of the company, agree creditors' claims and distribute the assets in the statutory order of priority. The appointment of a liquidator will displace the directors save to the extent (in the case of a voluntary liquidation) that the company, by resolution of the members or the liquidator, sanctions the continuance of the directors' powers.

In an official liquidation, the Court will need to be satisfied that the proposed liquidator is independent and has the qualifications to fulfil his functions,

Once the liquidation process is completed the company will be dissolved and it will not be possible to restore the company to the register.

Cross-border issues

The Cayman Islands have not adopted the UNCITRAL Model Law on Cross Border Insolvency.

The Court has jurisdiction to make a winding up order in respect of a company incorporated outside of the Cayman Islands which: (i) has property located in the Cayman Islands; (ii) is carrying on business in the Cayman Islands; (iii) is the general partner of a limited partnership; or (iv) is registered as a foreign company in the Cayman Islands. Depending on the factual circumstances such proceedings may be ancillary to principal insolvency proceedings taking place in another jurisdiction. Where it is possible for a company incorporated outside of the Cayman Islands to be wound up by the Court, it should also be possible to have a scheme of arrangement of that company in the Cayman Islands.

The Court also has specific jurisdiction to wind up the business of a licensed foreign bank, trust or insurance company on the application of the Cayman Islands Monetary Authority pursuant to the Banks and Trust Companies Act (2021 Revision) and the Insurance Act 2010.

Part XVII of the Companies Act (together with the Foreign Bankruptcy Proceedings (International Cooperation) Rules 2018 contain specific provisions allowing the Court to recognise and provide assistance to foreign insolvency and restructuring proceedings that have been commenced in the jurisdiction where the company is incorporated or established.

Where a company is subject to both liquidation proceedings (including provisional liquidation proceedings) in the Cayman Islands and insolvency proceedings in another jurisdiction (which is common given that the majority of the companies incorporated in the Cayman Islands conduct their business and hold assets outside of the Islands) the CWR make it the duty of the Cayman Islands liquidator to consider whether it is appropriate to enter into a protocol with the foreign officeholder. Such a protocol will need to be approved by the Court and the relevant foreign court in order to become binding.

The Judicial Insolvency Network's Guidelines for Communication and Cooperation between Courts in Cross-Border Insolvency matters and the American Law Institute/ International Insolvency Guidelines Applicable to Court-to-Court Communications in Cross-Border Cases (the Guidelines) were adopted by the Court on 31 May 2018 by way of Practice Direction No. 1 of 2018. Cayman Islands officeholders are therefore required to consider, at the earliest opportunity, whether to incorporate some or all of the Guidelines either: (i) into an international protocol to be approved by the Court; (ii) or an order of the Court adopting the Guidelines.

There is no difference in treatment between foreign and domestic creditors in insolvency proceedings commenced in the Cayman Islands. At present, the Cayman Islands are not a signatory to any treaties on international insolvency. The Foreign Judgments (Reciprocal Enforcement) Act may provide some assistance to foreign creditors allowing the registration of foreign judgments in the Cayman Islands. To date, the law has only been enacted in relation to Australia and a number of its external territories.

Key contacts

If you require advice on any of the matters raised in this document, please contact any of our partners or your usual contact at Allen & Overy, or email **rab@allenovery.com**

This factsheet has been prepared with the assistance of Maples and Calder. Any queries under Cayman law may be addressed to the key contacts listed below:

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Further information

Developed by Allen & Overy's market-leading Global Restructuring Group, "**Restructuring Across Borders**" is a free and easy-to-use website that provides information and guidance on all key practical aspects of restructuring and insolvency in Europe, the Middle East, Asia and the U.S.

To access this resource, please **click here**.

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