# ALLEN & OVERY

Brexit Law – The UK Regulator's Brexit publications

The Temporary Permissions Regime (TPR) and Financial Services Contracts Regime (FSCR)

8 March 2021

#### **FCA Publications**

	Consultation papers	Policy statements	Final EU Exit instruments/Rulebook Instruments	Current status
Policy documents on TRP and FSCR	TPR  CP18/29: Temporary permissions regime for inbound firms and funds (October 2018)  FSCR  CP19/2 Brexit and contractual continuity (January 2019)	PS 19/5: FCA Brexit Policy Statement and Transitional Directions	Final EU Exit Instruments:  N/A	Notification window closed on 30 January 2020 but reopened on 30 September 2020 to 30 December 2020 to allow firms and fund managers that had not notified to do so before the end of the transition period. Firms that notified the FCA entered the TPR at 11pm on 31 December 2020. Their temporary permission is noted on the FS Register  Directions:

		FSM A firms:
		9th November 2018
		28th March 2019
		11th April 2019
		24th May 2019
		30th October 2019
		31 January 2020
		29 September 2020
		EEA authorised payment institutions and EEA registered account information service providers:
		18 December 2018
		28 March 2019
		11 April 2019
		31 July 2019
		30 October 2019
		31 January 2020
		29 September 2020
		EEA Authorised Electronic money institutions
		18 December 2018

		28 March 2019
		11 April 2019
		31 July 2019
		30 October 2019
		31 January 2020
		29 September 2020
		EEA UCITS operators
		28 March 2019
		11 April 2019
		24 May 2019
		18 October 2019
		30 October 2019
		29 September 2020
		31 December 2020
		EEA AIFM's
		28 March 2019
		11 April 2019
		24 May 2019
		18 October 2019
		30 October 2019
		29 September 2020

NB: Following its CP 20/20 (published on 23 September 2020), the FCA finalised its approach to the authorisation and supervision of international firms (which includes EEA firms) on 3 February 2021.

Since TPR firms and SRO firms have a deemed Part 4A permission, home/host state restrictions on regulatory actions will no longer apply. TPR and SRO firms will be within the full scope of authorisation, supervision and rule making powers. By contrast, firms in CRO are exempt from the general prohibition. They are therefore not treated as authorised persons and the FCA is generally unable to apply Handbook rules to these firms. However, the FSCR Regulations do allow the FCA a limited rule-making power, but only to charge FCA fees.

	Consultation papers	Policy statements/Handbook Notices	Final EU Exit instruments/Rulebook Instruments	Current status
Policy documents on application of rules to firms in TRP and SRO	TPR  CP18/29: Temporary permissions regime for inbound firms and funds (October 2018) (Chapter 4)  CP 18/36: Brexit: Proposed changes to the Handbook and Binding Technical Standards – second consultation (November 2018) (Chapter 4)  CP18/34 Regulatory fees and levies: policy proposals for 2019/20 (November 2018) (Chapter 6 proposes that firms in the temporary permissions regime will contribute to the devolved authorities' debt advice levy on the same basis as UK firms.)  CP19/16 FCA Regulated Fees and Levies: Rates Proposal 2019/20 (April 2019)  CP 19/27 Quarterly consultation No 25 (September 2019)	PS 19/5: FCA Brexit Policy Statement and Transitional Directions (February 2019)  Handbook Notice No 80  Handbook Notice No 83  Handbook Notice 67  PS 19/19 FCA regulated fees and levies 2019/20: Including feedback on CP19/16 and 'made rules' (July 2019)	Final EU Exit Instruments:  Exiting the European Union: Temporary Permission and Financial Services Contracts Instrument FCA 2019/36 (as amended)  Exiting the European Union: Glossary (Amendments) Instrument 2019 FCA 2019/19  Exiting The European Union: High Level Standards (Amendments) Instrument 2019 FCA 2019/20  Exiting the European Union: Handbook (Amendments) Instrument 2020 FCA 2020/47  Exiting the European Union: Handbook (Amendments) (No.2) Instrument 2020 (as amended) FCA 2020/48  Exiting the European Union: Handbook (Amendments) (No 3) Instrument 2020 FCA 2020/78	Firms in the TPR became "TP Firms" for the purposes of the FCA Handbook at 11pm on 31 December and subject to the application of the FCA's rules in accordance with GEN 2.2.

CP19/2 Brexit and contractual continuity (January 2019)  [NB for firms in SRO, the rules applicable to TPR firms apply with some modification so CPs 18/29 and 18/36 are also relevant]	Exiting the European Union: SMCR and APR (Amendments) (No 2) Instrument 2020 FCA 2020/79  Periodic Fees (2019/20) and Other Fees (EU Exit) Instrument FCA 2019/77  EXITING THE EUROPEAN UNION: DEFERRAL OF COMMENCEMENT AND MISCELLA NEOUS FEES INSTRUMENT 2020 FCA 2020/6
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	Consultation Papers/Policy Statements	Final Directions	Policy Guidance	Current status
Temporary transitional directions	Brexit: proposed changes to the Handbook and Binding Technical Standards – first consultation (CP18/28)  Brexit – w hat we expect firms and other regulated persons to do now (February 2019)  PS 19/5: FCA Brexit Policy Statement and Transitional Directions	Main FCA Transitional Direction FCA Prudential Transitional Direction  Annex A – application of the 'standstill' in the Transitional Direction to amendments made in Sls and Exit Instruments amending technical standards  Annex B – application of the 'standstill' in the Transitional	FCA Explanatory Note – Main Transitional Directions  FCA Explanatory Note – Share Trading Obligation  FCA Explanatory Note – Derivatives Trading Obligation  See also October statement on use of the TTP	The FCA published its final TTP directions on 22 December 2020.  The FCA announced the use of its TTP to modify the UK's DTO on 31 December 2020.  The FCA's transitional directions entered into force at 11pm on 31 December and apply until 31 March 2022 unless otherwise stated in the directions or varied or revoked. The transitional

Consultation Papers/Policy Statements	Final Directions	Policy Guidance	Current status
Statement on how [the FCA] intends to use the temporary transitional power (including updated list of key requirements and statement on requirements with respect to onshoring changes where the TTP does not apply) (October 2020)  FCA statement on approach to the share trading obligation (November 2020)  FCA statement on use of the TTP to modify the UK's derivatives trading obligation	Direction to amendments made in the FCA Handbook  FCA Transitional Direction for the Share Trading Obligation  FCA Transitional Direction for the Derivatives Trading Obligation		directions for the share trading obligation and the derivative trading obligation do not state an expiry date and could apply until 31 December 2022 unless varied or revoked.

## Non-Handbook guidance and other non-binding materials

	Publication	
FCA Webpages on TPR	Temporary Permissions Regime webpage	
	Rules that will apply to firms and fund operators in the TPR	
	Adding a new sub-fund to an umbrella scheme in the TMPR	
	Supervising firms in the TPR	
	Landing slots for firms in the TPR	

	Publication
	Cancelling a temporary permission
Application of the Senior Managers and Certification Regime to firms in the temporary permissions regime: clarification of the PRA's and FCA's proposals	Application of the Senior Managers and Certification Regime to firms in the temporary permissions regime: clarification of the PRA's and FCA's proposals
Interpretative guide on completing FCA forms after the UK's withdrawal from the EU	Interpretative guide on completing our forms after the UK's withdrawalfromthe EU
FCA approach to non-Handbook guidance where it relates to EU law or EU derived law	Brexit: our approach to non-Handbook guidance where it relates to EU-law or EU-derived law
Navigational guide to the FCA Handbook for Post- Brexit Transition	Navigational guide to the FCA Handbook for Post-Brexit Transition

#### PRA Publications

Policy documents on TRP and FSCR	Consultation papers  CP26/18: UK withdraw al from the EU: Changes to PRA Rulebook and onshored Binding Technical Standards (October 2018) (chapter 7 and 8)  Consultation paper: UK withdraw al from the EU: Further changes to – PRA Rulebook and Binding Technical Standards – Resolution Binding Technical Standards (CP32/18) (December 2018).	Policy statements  Policy statement: The Bank of England's amendments to financial services legislation under the European Union (Withdraw al) Act 2018 (PS5/19) (February 2019).  PS5/19: The Bank of England's amendments to financial services legislation under the European Union (Withdraw al) Act 2018 (June 2019) — supersedes April PS5/19 and supplements February PS5/19	Final EU Exit instruments/Rulebook Instruments  Final EU Exit Instruments: N/A	Current status  Notification w indow closed on 11 April 2019. EEA firms that notified the PRA or submitted an application for authorisation in place of their passport before the end of the transitional period entered the TPR at 11pm on 31 December 2020. Their temporary permission is noted on the FS Register  Directions: 7 November 2018 22 March 2019 28 March 2019 31 January 2020
Policy documents on application of rules to firms in TRP and SRO	TPR  CP26/18: UK w ithdraw al from the EU: Changes to PRA Rulebook and onshored Binding Technical Standards (October 2018)  Consultation paper: UK w ithdraw al from the EU: Further	Policy statement: The Bank of England's amendments to financial services legislation under the European Union (Withdraw al) Act 2018 (PS5/19) (February 2019).	Final EU Exit Instruments:  PRA Rulebook: (EU Exit) Instrument 2019 (PRA 2019/10) (April 2019).	The PRA published the final PRA Rulebook EU Exit Instrument and final PRA transitional direction and related guidance documents on 28 December 2020. They began to apply from 11pm on 31 December 2020. Firms in TPR with an establishment in the UK

changes to – PRA Rulebook an Binding Technical Standards – Resolution Binding Technical Standards (CP 32/18)  CP18/19: UK withdrawalfromth EU: Changes following extension of Article 50  FSCR  Consultation paper: UK withdrawalfrom the EU: Further changes to – PRA Rulebook an Binding Technical Standards – Resolution Binding Technical Standards (CP 32/18)  CP18/19: UK withdrawalfrom the EU: Changes following extension of Article 50	amendments to financial services legislation under the European Union (Withdraw al) Act 2018 (June 2019)  The Bank of England's amendments under the European Union (Withdraw al) Act 2018: Changes before the end of the transition period (PS 30/20) (December 2020)	PRA Rulebook: EU Exit (Amendment) Instrument 2019 (PRA2019/11) (June 2019).  PRA Rulebook: (EU Exit) Instrument 2020 (December 2020). This revokes the PRA Rulebook: (EU Exit) Instrument 2019.	are required to comply with the same rules that apply to other third country branches (subject to any applicable transitional relief). For firms in TPR without a branch in the UK a more limited set of rules apply.
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	Consultation Papers/Policy			
	Statements	Final Direction	Policy Guidance	Current status
Temporary transitional	CP18/19: UK withdraw al from the	PRA Transitional Direction	Guidance on the PRA's use of the	On 28 December, the PRA
directions	EU: Changes following extension		transitional direction	published its final transitional
	of Article 50		General Guidance on the PRA's	direction and related guidance
	Policy statement: The Bank of		transitional direction	documents.
	England's amendments to			The PRA transitional direction
	financial services legislation			applies from 11pm on 31
	under the European Union			December until 31 March 2022

	Consultation Papers/Policy Statements	Final Direction	Policy Guidance	Current status
1	Withdraw al) Act 2018 (PS5/19) February 2019).			unless otherwise stated in the direction or varied or revoked.
E	CP13/20 UK withdrawal from the EU: Changes before the end of the transition period			
L C	The Bank of England's amendments under the European Union (Withdraw al) Act 2018: Changes before the end of the transition period (PS27/20)			
T a U C	The Bank of England's amendments under the European Union (Withdraw al) Act 2018: Changes before the end of the transition period (PS 30/20) (December 2020)			

NB: The PRA is currently reviewing its approach to authorising and supervising international banks. On 11 January 2021, the PRA published its CP 2/21 "International banks: The PRA's approach to branch and subsidiary supervision".

## Non-Handbook guidance and other non-binding materials

	Publication		
PRA Webpages on TPR	Temporary Permissions Regime webpages		
BoE webpage on transitioning to post-exit rules	Statement on transitioning to post-exit rules and standards		
Approach to non-Handbook guidance and other non-binding materials  Supervisory Statement (SS1/19): Non-binding PRA materials: The PRA's approach after the Under the EU (December 2020)			
Application of the Senior Managers and Certification Regime to firms in the temporary permissions regime: clarification of the PRA's and FCA's proposals	Application of the Senior Managers and Certification Regime to firms in the temporary permissions regime: clarification of the PRA's and FCA's proposals		
Expectations on deposit-takers with regards to the depositor protection rules	SS18/15: Depositor and dormant account protection (December 2020)		
Waiver by consent of the Continuity of Access rules	Waiver by consent of the Continuity of Access rules  Deposit-takers entering the TPR or SRO with establishments in the UK in which they hold deposits would be subject to the Depositor Protection Part of the PRA Rulebook (DPP) at the end of the transition period. This waiver by consent is available in relation to such firms and exempts a firm from particular provisions of the DPP, specifically the Continuity of Access rules (DPP 13.4-13.8 inclusive) and from the related Continuity of Access reporting requirements (DPP 15.2-15.4 inclusive and 15.7). Inbound freedom of services firms holding deposits outside the UK are not subject to the Depositor Protection Part, so do not need to request the waiver.		
Operational readiness for the TPR	PRA Dear CEO letter and BoE webpage on operational readiness for the TPR		

# Relevant SIs

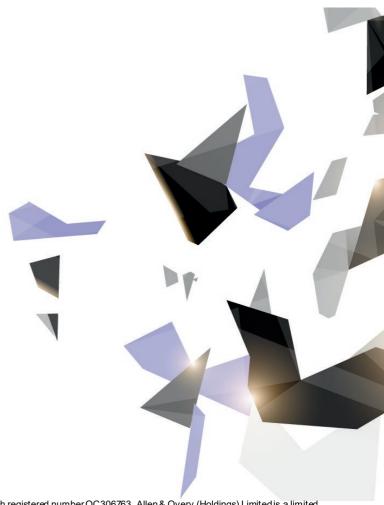
Temporary Permission Regimes	Relevant entity	Guidance note	Current status
The EEA Passport Rights (Amendment,	FSMA firms	Explanatory memorandum	In force
etc., and Transitional Provisions) (EU			Schedule 5, paragraph 1 of the European
Exit) Regulations 2018			Union (Withdraw al Agreement) Act 2020
			provides that any provision in subordinate
			legislation made before exit day under (a)
			the European Union (Withdraw al) Act 2018
			(or any provision made under any such
			provision), or (b) any other enactment,
			w hich provides, by reference to exit day for
			all or part of that or any other subordinate
			legislation to come into force immediately
			before exit day, on exit day or at any time
			after exit day is to be read instead as
			providing for the subordinate legislation to
			come into force immediately before IP
			completion day, on IP completion day or
			(as the case may be) at the time concerned
			after IP completion day. This applies to the
			repeal of passport rights in regulation 2 of
			the EEA Passport Rights Regulations.
			Financial Services Consequential
			amendments Regulations 2020 amend
			references within the provisions of the EEA
			Passport Rights Regulations to exit day to
			IP completion day to amend the application

			of the TPR from exit day to IP completion date.
the Electronic Money, Payment Services and Payment Systems (Amendment and Transitional Provisions) (EU Exit) Regulations 2018	EEA payment institutions, EEA electronic money and EEA registered account information service providers.	Explanatory memorandum	In force  Schedule 5, paragraph 1 of the European Union (Withdraw al Agreement) Act 2020 provides that any provision in subordinate legislation made before exit day under (a) the European Union (Withdraw al) Act 2018 (or any provision made under any such provision), or (b) any other enactment, w hich provides, by reference to exit day for all or part of that or any other subordinate legislation to come into force immediately before exit day, on exit day or at any time after exit day is to be read instead as providing for the subordinate legislation to come into force immediately before IP completion day, on IP completion day or (as the case may be) at the time concerned after IP completion day.  Financial Services Consequential amendments Regulations 2020 amend references w ithin the provisions of the Electronic Money, Payment Services and Payment Systems (Amendment and Transitional Provisions) (EU Exit) Regulations 2018 to exit day to IP completion day to amend the application of

			transitional authorisation from exit day to IP completion date.
Collective Investment Schemes (Amendment etc.) (EU Exit) Regulations 2019	EEA UCITs operators	Explanatory memorandum	In force  Schedule 5, paragraph 1 of the European Union (Withdraw al Agreement) Act 2020 provides that any provision in subordinate legislation made before exit day under (a) the European Union (Withdraw al) Act 2018 (or any provision made under any such provision), or (b) any other enactment, w hich provides, by reference to exit day for all or part of that or any other subordinate legislation to come into force immediately before exit day, on exit day or at any time after exit day is to be read instead as providing for the subordinate legislation to come into force immediately before IP completion day, on IP completion day or (as the case may be) at the time concerned
			after IP completion day.  Financial Services Consequential amendments Regulations 2020 amend references within the provisions of the CIS Regulations to exit day to IP completion day to amend the application of the temporary recognition of EEA UCITS or sub-funds of EEA UCITS from exit day to IP completion date.

The Alternative Investment Fund Managers	EEA AIFMs, EuVECA, EuSEFs	Explanatory memorandum	In force
(Amendment etc.) (EU Exit) Regulations			Schedule 5, paragraph 1 of the European
2019			Union (Withdraw al Agreement) Act 2020
			provides that any provision in subordinate
			legislation made before exit day under (a)
			the European Union (Withdraw al) Act 2018
			(or any provision made under any such
			provision), or (b) any other enactment,
			w hich provides, by reference to exit day for
			all or part of that or any other subordinate
			legislation to come into force immediately
			before exit day, on exit day or at any time
			after exit day is to be read instead as
			providing for the subordinate legislation to
			come into force immediately before IP
			completion day, on IP completion day or
			(as the case may be) at the time concerned
			after IP completion day.
			Financial Services Consequential
			amendments Regulations 2020 amend
			references in the provisions of the AIFM
			Regulations to exit day to IP completion
			day to amend the application of the
			temporary marketing permission from exit
			day to IP completion date.
NB temporary recognition regimes for FM Is (not within scope of this table).			

FSCR			
Financial Services Contracts (Transitional and	FSMA firms and EEA	Explanatory	In force
Saving Provision) (EU Exit) Regulations 2019	electronic money and payment institutions, registered account information service providers, CCPs and TRs	memorandum	Financial Services Consequential amendments Regulations 2020 amend references in the provisions made by the FSC Regulations to exit day to IP completion day to amend the application of the contractual continuity regime from exit day to IP completion date.



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