#### **ALLEN & OVERY**

Ahead of the Curve:

Impact of UK regulatory

developments on primary markets

architecture

Bob Penn, James Roe, Jennifer Cresswell and Louise Bralsford 19 October 2023



## Ahead of the Curve: Impact of UK regulatory developments on primary markets architecture

Today's Ahead of the Curve topics

1 But first, the news...

The changing UK regulatory framework

Impacts of changes to the public offers and admission to trading regime



Today's key focus areas

- FCA, PRA and Bank of England speeches
- Law and regulation updates
- Hot topic updates: data and AI, crypto, ESG and financial stability
- Other regulator activity
- Expected timings for related developments

Recent speeches given by the regulators

FCA

AI: Flipping the coin in financial services
Jessica Rusu, FCA Chief Data, Information and Intelligence Officer – 5 October 2023

FCA

Updating and improving the UK regime for asset management: our priorities Ashley Alder, FCA Chair – 12 October 2023

FCA

Collaborate to compete: why we must all embrace a growth mindset Nikhil Rathi, FCA Chief Executive – 16 October 2023

PRA

Bank failures
Sam Woods, PRA Deputy Governor for Prudential Regulation and CEO – 16 October 2023

BoE

Cyber risks and operational resilience: getting prepared
Elisabeth Stheeman, External member of the Financial Policy Committee – 18 October 2023

Law and regulation updates

#### **Competitiveness of UK markets**

Draft Companies (Strategic Report and Directors' Report) (Amendment) Regulations 2023 withdrawn

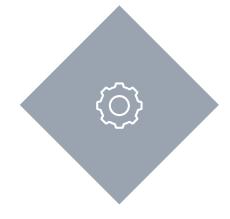


#### **UK Securitisation regime**

Addendum to FCA consultation CP 23/17 to confirm scope of exception for institutional investors delegating to occupational pension schemes

#### **Resolution regime for CCPs**

Draft Resolution of Central Counterparties (Modified Application of Corporate Law and Consequential Amendments) Regulations 2023 published





#### PRA occasional paper

Proposed changes to the way the FSCS pays compensation and Consumer Duty updates to SM&CR forms

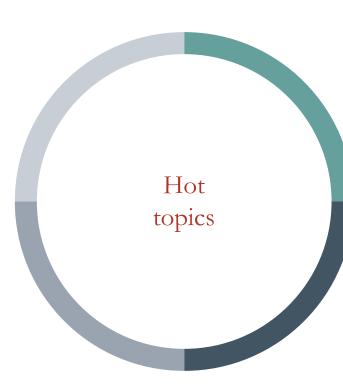
Key recent events and publications on cross-cutting hot topics

#### Data and Al

- Independent Evaluation Office of BoE report on BoE use of data to support policy objectives
- FCA speeches (see earlier slide)
- Open Banking Limited publication of data collection frameworks

#### Crypto

- FCA regulation of cryptoasset promotions
- FCA alerts about cryptoasset promotions
- FCA updated feedback on applications made under the AML/CTF regime



#### **ESG** (including D&I)

- Transition Plan Taskforce disclosure framework published
- · CMA Green Agreement guidance published
- Protect environmental whistleblowing guidance published
- House of Commons Sexism in the City inquiry: oral and written evidence updates

#### **Financial stability**

- BoE Financial Policy Committee report: Financial Stability in Focus
- BoE Financial Policy Summary and Record

Other regulator activity

PRA annual assessment of credit unions FCA publishes details of how to register as a designated reporter FCA progress on intermittent trading venues Regulator and industry engagement on UK EMIR

Expected timings for developments in relation to today's (and some previous) Ahead of the Curve topics

- FCA to consult on: (i) non-equity transparency; (ii) commodity derivatives; (iii) overseas fund regime; (iv) rules/guidance for critical services providers
- HMT to publish CCP Resolution draft SIs on: (i) cash call; (ii) safeguarding; (iii) deferment
- Technology Working Group to publish blueprint for fund tokenisation
- Regulators to publish updated Regulatory Initiatives Grid

 FCA to review regulatory reporting regime (asset management)

Q4 2023 2024 2025

- FCA to consult on: (i) AIFMD rules; (ii) retail fund rules
- HMT to publish CCP Resolution draft SI on compensation and value
- Expected consultation on UK EMIR
- Expected significant progress on intermittent trading venue
- Expected development of Investment Research Review recommendations (H1)

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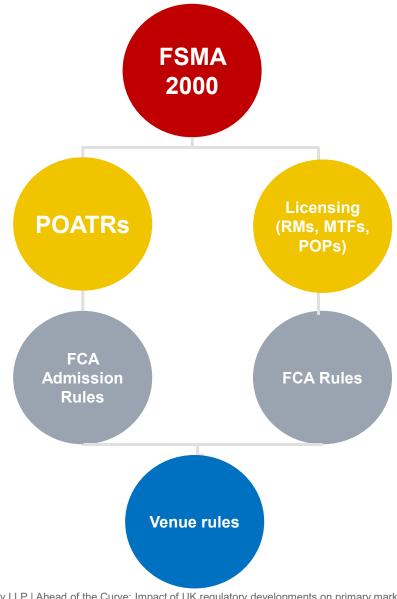
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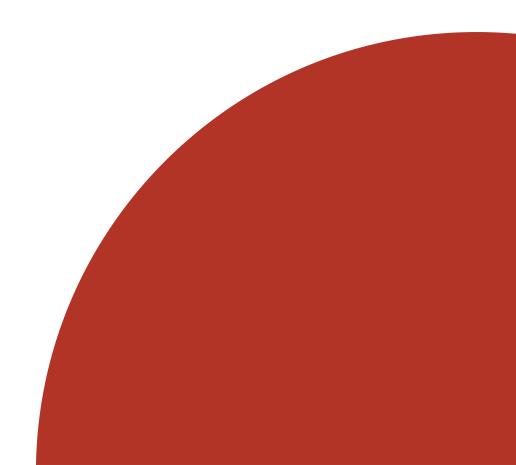
The changing UK regulatory framework

Impacts of changes to the public offers and admission to trading regime



## A refresher on the DAR and the new legislative framework



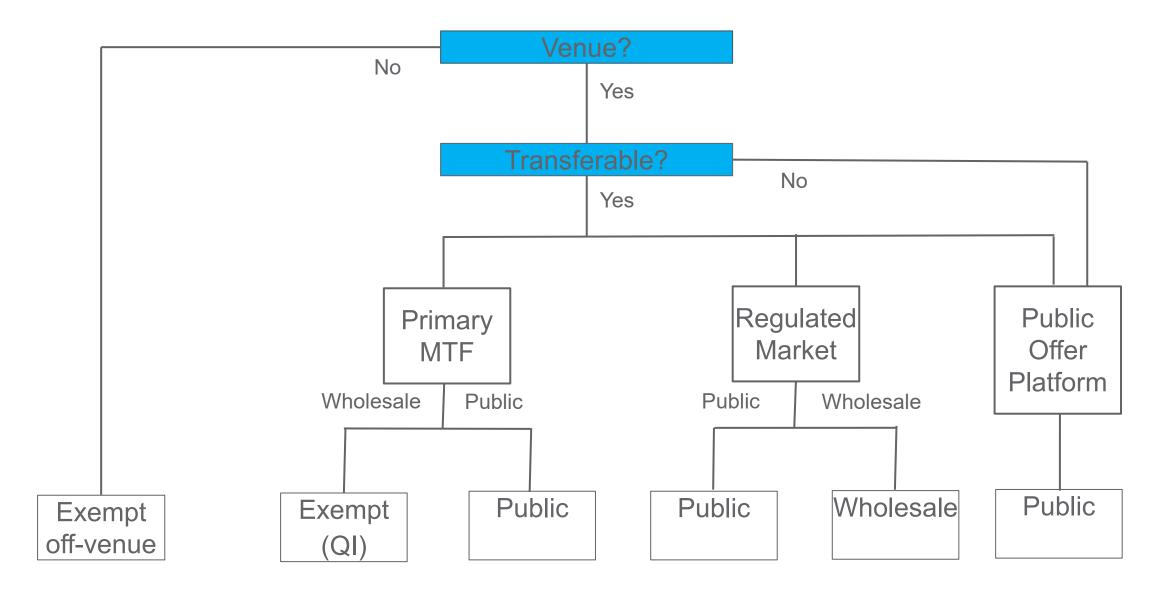


## Understand the new model – legislation v rules

Role of HMT/secondary legislation



### New architecture - available offer routes



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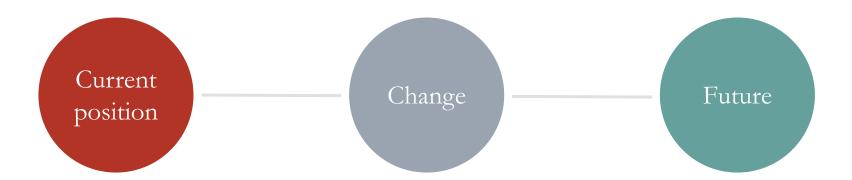
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## The UK prospectus regime will be revoked and replaced



- UK Prospectus Regulation
- Securities shall only be offered to the public in the UK after prior publication of a prospectus
- Securities shall only be admitted to trading on a regulated market situated or operating in the UK after prior publication of a prospectus

- The Government will revoke the regime currently contained in the UK Prospectus Regulation and replace it
- Separation of regulation of public offers from the regulation of admission of securities to trading
- Public offers provisions will reside in legislation and prospectuses will not feature
- Admission to trading –
   Government will delegate a
   greater degree of
   responsibility to the FCA to
   regulate

# The new regime will be framed under the Public Offers and Admission to Trading Regulations using the FSMA 2023 designated activity architecture

#### Public offers

- Designated activity offering relevant securities to the public in the UK
- Unlawful to offer to the public in the UK unless there is an exception
- Exceptions offers to QIs, 150 persons, £50,000 denomination, offers conditional on admission to regulated market or primary MTF
- Uses broader concept of relevant securities

FSMA 2023

Public Offers and Admission to Trading Regulations

Admissions to trading on a primary MTF

- Designated activity requesting or obtaining the admission of transferable securities to trading on a primary MTF
- FCA power to make rules covering MTF admission prospectuses for non-QI MTFs, advertisements and withdrawal rights
- The subject of current FCA engagement

Admissions to trading on a regulated market

- Designated activity requesting or obtaining the admission of transferable securities to trading on a regulated market
- FCA broad rule making power covering e.g. when a prospectus is required and what it must contain
- The subject of current FCA engagement

## Elements of the new regime will be hardwired into legislation

#### **Necessary information test**

- Carried across with alterations from a DCM perspective
- Creditworthiness
- Asset backed and linked

Public Offers and
Admission to
Trading
Regulations

#### Compensation

- Statutory compensation regime from s90 FSMA 2000 is carried into the POATRs
- Extends to MTF admission prospectuses
- Exemption from liability in relation to protected forward looking statements effectively changes the basis of liability for these statements to a recklessness standard

FCA engagement papers (equity) – End goal of a proportionate, supportive disclosure regime, that sits alongside the other disclosure regimes, largely replicating existing regime, but with targeted impactful changes

Alignment with other international regimes; dual listings

Consistency between different UK disclosure regimes

Further share issuances (% trigger)

Takeover offer exemption

Universal registration / shelf registration document

Complex financial histories

Working capital

Sustainability related disclosures

Protected forward looking statements

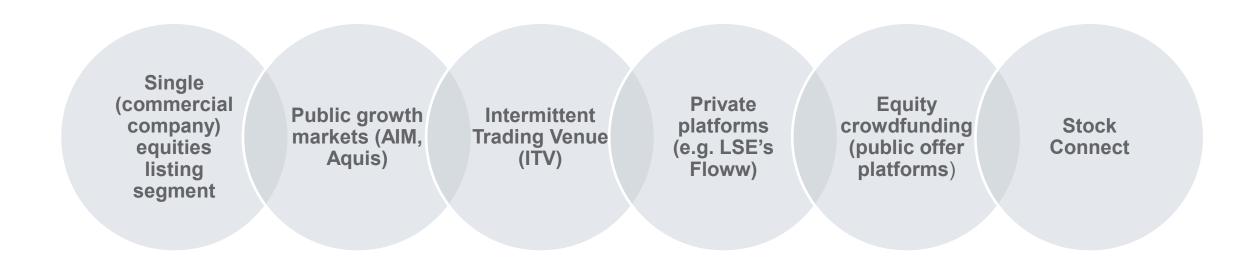
# FCA engagement papers (debt) - Maintenance of a well-functioning debt capital markets regime with added improvements, but not burdens, would be welcome

Single standard of disclosure Base prospectus supplement Incorporation by reference Scope - MMIs and SSA issuance based on wholesale annexes regime Protected forward looking Withdrawal rights ESG disclosures Green bond and SLB disclosures statements MTFs – prospectuses, Standardised issuance by withdrawal rights and

seasoned UK-listed corporates

advertisements

## Primary markets architecture

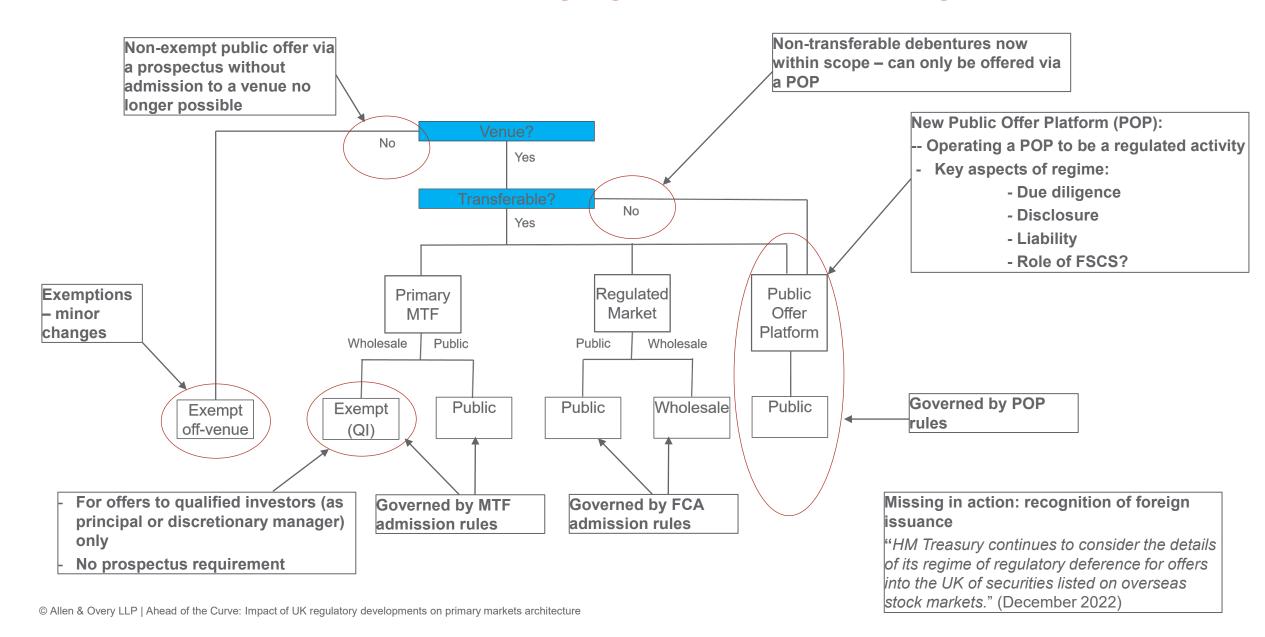


## Primary markets effectiveness review

- Removal of financial eligibility requirements move to a more disclosure based regime
- Weighted voting rights
- Independence, controlling shareholders and related party transactions
- 4 Significant transaction requirements
- 5 Sponsor regime
- FRC review of corporate governance code
- 7 Company Act changes to corporate reporting regime



## New architecture – what's changing, and what's missing?



#### Contacts



Bob Penn
Partner, London
Financial Services Regulatory

Contact
Tel +44 20 3088 2582
Mob +447818 521 254
bob.penn@allenovery.com



James Roe
Partner, London
Corporate

Contact

Tel +44 20 3088 4637 Mob +447765 253 630 james.roe@allenovery.com



Jennifer Cresswell
Knowledge Counsel, London
ICM

Contact
Tel +44 20 3088 4872
Mob +447771 664 165
jennifer.cresswell@allenovery.com



**Louise Bralsford**Knowledge Lawyer, London
Financial Services Regulatory

Contact
Tel +44 20 3088 1120
Mob +447858 678 358
louise.bralsford@allenovery.com